#### 110TH CONGRESS 1ST SESSION

# H. R. 578

To amend the Internal Revenue Code of 1986 to allow a credit against income tax for qualified equity investments in certain small businesses.

## IN THE HOUSE OF REPRESENTATIVES

January 19, 2007

Mr. Pomeroy (for himself, Mr. Manzullo, Mr. Souder, Mr. Moore of Kansas, and Mr. Bartlett of Maryland) introduced the following bill; which was referred to the Committee on Ways and Means

# A BILL

To amend the Internal Revenue Code of 1986 to allow a credit against income tax for qualified equity investments in certain small businesses.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Access to Capital for
- 5 Entrepreneurs Act of 2007".
- 6 SEC. 2. EQUITY INVESTMENT IN SMALL BUSINESS TAX
- 7 CREDIT.
- 8 (a) IN GENERAL.—Subpart D of part IV of sub-
- 9 chapter A of chapter 1 of the Internal Revenue Code of

1	1986 (relating to business related credits) is amended by
2	adding at the end the following new section:
3	"SEC. 450. EQUITY INVESTMENT IN SMALL BUSINESS TAX
4	CREDIT.
5	"(a) General Rule.—For purposes of section 38,
6	in the case of a qualified investor, the equity investment
7	in small business tax credit determined under this section
8	for the taxable year is an amount equal to 25 percent of
9	the amount of each qualified equity investment made by
10	the qualified investor during the taxable year.
11	"(b) Credit Amount.—For purposes of determining
12	the small business tax credit under subsection (a)—
13	"(1) Limitation per qualified investor.—
14	The amount of qualified equity investments made by
15	the qualified investor during the taxable year shall
16	not exceed \$500,000.
17	"(2) Limitation per qualified small busi-
18	NESS.—The amount of qualified equity investments
19	made by the qualified investor in a qualified small
20	business during the taxable year shall not exceed
21	\$250,000.
22	"(c) Definitions.—For purposes of this section—
23	"(1) QUALIFIED INVESTOR.—The term 'quali-
24	fied investor' means—

1	"(A) an individual who qualifies as an ac-
2	credited investor under rules and regulations
3	prescribed by the Commissioner of the Securi-
4	ties and Exchange Commission, or
5	"(B) a partnership with respect to which
6	all of the partners are individuals who qualify
7	as accredited investors under rules and regula-
8	tions prescribed by the Commissioner of the Se-
9	curities and Exchange Commission.
10	"(2) QUALIFIED EQUITY INVESTMENT.—The
11	term 'qualified equity investment' means the trans-
12	fer of cash or cash equivalents in exchange for stock
13	or capital interest in a qualified small business.
14	"(3) QUALIFIED SMALL BUSINESS.—The term
15	'qualified small business' means a private small busi-
16	ness concern (within the meaning of section 3 of the
17	Small Business Act)—
18	"(A) that meets the applicable size stand-
19	ard (as in effect on January 1, 2005) estab-
20	lished by the Administrator of the Small Busi-
21	ness Administration pursuant to subsection
22	(a)(2) of such section, and
23	"(B) has its principal place of business in
24	the United States.

For purposes of this section, all members of the same controlled group of corporations (within the meaning of section 267(f)) and all persons under common control (within the meaning of section 52(b)) shall be treated as 1 qualified small business.

### "(d) ACTIVE BUSINESS REQUIREMENT.—

"(1) IN GENERAL.—Holding stock in a qualified small business shall not be treated as a qualified equity investment unless, during substantially all of the qualified investor's holding period for such stock, such qualified small business meets the active business requirements of paragraph (2).

#### "(2) Requirements.—

"(A) In GENERAL.—For purposes of paragraph (1), the requirements of this paragraph are met by a qualified small business for any period if during such period at least 80 percent (by value) of the assets of such qualified small business are used by such qualified small business in the active conduct of 1 or more qualified trades or businesses.

"(B) Special rule for certain activities.—For purposes of subparagraph (A), if, in connection with any future qualified trade or

1	business, a qualified small business is engaged
2	in—
3	"(i) start-up activities described in
4	section $195(e)(1)(A)$ ,
5	"(ii) activities resulting in the pay-
6	ment or incurring of expenditures which
7	may be treated as research and experi-
8	mental expenditures under section 174, or
9	"(iii) activities with respect to in-
10	house research expenses described in sec-
11	tion $41(b)(4)$ ,
12	assets used in such activities shall be treated as
13	used in the active conduct of a qualified trade
14	or business. Any determination under this sub-
15	paragraph shall be made without regard to
16	whether a qualified small business has any
17	gross income from such activities at the time of
18	the determination.
19	"(C) QUALIFIED TRADE OR BUSINESS.—
20	For purposes of this paragraph, the term
21	'qualified trade or business' is as defined in sec-
22	tion $1202(e)(3)$ .
23	"(D) STOCK IN OTHER ENTITIES.—
24	"(i) Look-thru in case of subsidi-
25	ARIES.—For purposes of this subsection,

1	stock and debt in any subsidiary entity
2	shall be disregarded and the parent quali-
3	fied small business shall be deemed to own
4	its ratable share of the subsidiary's assets,
5	and to conduct its ratable share of the sub-
6	sidiary's activities.
7	"(ii) Portfolio stock or securi-
8	TIES.—A qualified small business shall be
9	treated as failing to meet the requirements
10	of subparagraph (A) for any period during
11	which more than 10 percent of the value of
12	its assets (in excess of liabilities) consists
13	of stock or securities in other entities
14	which are not subsidiaries of such qualified
15	small business other than assets described
16	in subparagraph (E)).
17	"(iii) Subsidiary.—For purposes of
18	this subparagraph, an entity shall be con-
19	sidered a subsidiary if the parent owns
20	more than 50 percent of the combined vot-
21	ing power of all classes of stock entitled to
22	vote, or more than 50 percent in value of
23	all outstanding stock, of such entity.
24	"(E) Working capital.—For purposes of
25	subparagraph (A), any assets which—

1	"(i) are held as a part of the reason-
2	ably required working capital needs of a
3	qualified trade or business of the qualified
4	small business, or
5	"(ii) are held for investment and are
6	reasonably expected to be used within 2
7	years to finance research and experimen-
8	tation in a qualified trade or business or
9	increases in working capital needs of a
10	qualified trade or business,
11	shall be treated as used in the active conduct of
12	a qualified trade or business. For periods after
13	the qualified small business has been in exist-
14	ence for at least 2 years, in no event may more
15	than 50 percent of the assets of the qualified
16	small business qualify as used in the active con-
17	duct of a qualified trade or business by reason
18	of this subparagraph.
19	"(F) Maximum real estate hold-
20	INGS.—A qualified small business shall not be
2.1	treated as meeting the requirements of subpara-

INGS.—A qualified small business shall not be treated as meeting the requirements of subparagraph (A) for any period during which more than 10 percent of the total value of its assets consists of real property which is not used in the active conduct of a qualified trade or busi-

ness. For purposes of the preceding sentence,
the ownership of, dealing in, or renting of real
property shall not be treated as the active conduct of a qualified trade or business.

"(G) COMPUTER SOFTWARE ROYALTIES.—
For purposes of subparagraph (A), rights to computer software which produces active business computer software royalties (within the meaning of section 543(d)(1)) shall be treated as an asset used in the active conduct of a trade or business.

12 "(e) CERTAIN PURCHASES BY QUALIFIED INVESTOR 13 OF ITS OWN STOCK.—

"(1) REDEMPTIONS FROM QUALIFIED INVESTOR OR RELATED PERSON.—Stock acquired by the qualified investor shall not be treated as a qualified equity investment if, at any time during the 4-year period beginning on the date 2 years before the issuance of such stock, the qualified small business issuing such stock purchased (directly or indirectly) any of its stock from the qualified investor or from a person related (within the meaning of section 267(b) or 707(b)) to the qualified investor.

"(2) SIGNIFICANT REDEMPTIONS.—Stock issued by a qualified small business to a qualified in-

- vestor shall not be treated as a qualified equity investment if, during the 2-year period beginning on
  the date 1 year before the issuance of such stock,
  such qualified small business made 1 or more purchases of its stock with an aggregate value (as of the
  time of the respective purchases) exceeding 5 percent of the aggregate value of all of its stock as of
  the beginning of such 2-year period.
  - "(3) TREATMENT OF CERTAIN TRANSACTIONS.—If any transaction is treated under section 304(a) as a distribution in redemption of the
    stock of any qualified small business, for purposes of
    subparagraphs (A) and (B), such qualified small
    business shall be treated as purchasing an amount
    of its stock equal to the amount treated as such a
    distribution under section 304(a).

# "(f) Special Rule for Related Parties.—

- "(1) IN GENERAL.—No credit shall be allowed under subsection (a) with respect to a qualified equity investment made by a qualified investor in a qualified small business that is a related party to the qualified investor.
- "(2) RELATED PARTY.—For purposes of paragraph (1), a person is a related party with respect to another person if such person bears a relationship

1	to such other person described in section 267(b) or
2	707(b), or if such persons are engaged in trades or
3	businesses under common control (within the mean-
4	ing of subsections (a) and (b) of section 52).
5	"(g) Recapture of Credit in Certain Cases.—
6	"(1) IN GENERAL.—If, at any time during the
7	3-year period beginning on the date that the quali-
8	fied equity investment is made by the qualified in-
9	vestor, there is a recapture event with respect to
10	such investment, then the tax imposed by this chap-
11	ter for the taxable year in which such event occurs
12	shall be increased by the credit recapture amount.
13	"(2) Credit recapture amount.—For pur-
14	poses of paragraph (1), the credit recapture amount
15	is an amount equal to the sum of—
16	"(A) the aggregate decrease in the credits
17	allowed to the taxpayer under section 38 for all
18	prior taxable years which would have resulted if
19	no credit had been determined under this sec-
20	tion with respect to such investment, plus
21	"(B) interest at the underpayment rate es-
22	tablished under section 6621 on the amount de-
23	termined under subparagraph (A) for each

prior taxable year for the period beginning on

the due date for filing the return for the prior taxable year involved.

No deduction shall be allowed under this chapter for interest described in subparagraph (B).

"(3) RECAPTURE EVENT.—For purposes of paragraph (1), there is a recapture event with respect to a qualified equity investment if such investment is sold, transferred, or exchanged by the qualified investor, but only to the extent that such sale, transfer, or exchange is not the direct result of a complete or partial liquidation of the qualified small business in which such qualified equity investment is made.

#### "(4) Special rules.—

"(A) Tax benefit rule.—The tax for the taxable year shall be increased under paragraph (1) only with respect to credits allowed by reason of this section which were used to reduce tax liability. In the case of credits not so used to reduce tax liability, the carryforwards and carrybacks under section 39 shall be appropriately adjusted.

"(B) NO CREDITS AGAINST TAX.—Any increase in tax under this subsection shall not be treated as a tax imposed by this chapter for

1	purposes of determining the amount of any
2	credit under this chapter or for purposes of sec-
3	tion 55.
4	"(h) Basis Reduction.—The basis of any qualified
5	equity investment shall be reduced by the amount of any
6	credit determined under this section with respect to such
7	investment.
8	"(i) Regulations.—
9	"(1) In general.—The Secretary shall pre-
10	scribe such regulations as necessary to carry out the
11	provisions of this section.
12	"(2) Certification of qualified equity in-
13	VESTMENT.—Such regulations shall require that a
14	qualified investor—
15	"(A) certify that the small business in
16	which the equity investment is made meets the
17	requirements described in subsection (c)(3), and
18	"(B) include the name, address, and tax-
19	payer identification number of such small busi-
20	ness on the return claiming the credit under
21	subsection (a).
22	"(j) TERMINATION.—This section shall not apply to
23	qualified equity investments made in taxable years begin-
24	ning after December 31, 2011.".

- 1 (b) Credit Made Part of General Business
- 2 Credit.—Subsection (b) of section 38 of such Code is
- 3 amended by striking "and" at the end of paragraph (29),
- 4 by striking the period at the end of paragraph (30) and
- 5 inserting ", and", and by adding at the end the following
- 6 new paragraph:
- 7 "(31) in the case of a taxpayer, the equity in-
- 8 vestment in small business tax credit determined
- 9 under section 45O(a).".
- 10 (c) Clerical Amendment.—The table of sections
- 11 for subpart D of part IV of subchapter A of chapter 1
- 12 of such Code is amended by adding at the end the fol-
- 13 lowing new item:

"Sec. 45O. Equity investment in small business tax credit.".

- 14 (d) Effective Date.—The amendments made by
- 15 this section shall apply to qualified equity investments
- 16 made after the date of the enactment of this Act.

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